



1 Research

# 2 Exploring readiness for change: knowledge and 3 attitudes towards family violence among community 4 members and service providers engaged in primary 5 prevention in regional Australia

6 Monica Puccetti<sup>1,2</sup>, Heath Greville<sup>1</sup>, Margie Robinson<sup>1</sup>, Daphne White<sup>2</sup>, Lenny Papertalk<sup>1</sup>, \*Sandra C  
7 Thompson<sup>1\*</sup>

8 <sup>1</sup> Western Australian Centre for Rural Health, University of Western Australia

9 <sup>2</sup> Desert Blue Connect, Geraldton

10 [monicap@desertblueconnect.org.au](mailto:monicap@desertblueconnect.org.au)

11 [Heath.greville@uwa.edu.au](mailto:Heath.greville@uwa.edu.au)

12 [Margie.robinson@uwa.edu.au](mailto:Margie.robinson@uwa.edu.au)

13 [daphnew@desertblueconnect.org.au](mailto:daphnew@desertblueconnect.org.au)

14 [Lenny.papertalk@uwa.edu.au](mailto:Lenny.papertalk@uwa.edu.au)

15 [Sandra.thompson@uwa.edu.au](mailto:Sandra.thompson@uwa.edu.au)

16 \* Correspondence: [Sandra.thompson@uwa.edu.au](mailto:Sandra.thompson@uwa.edu.au); Tel.: +61 8 9956 0208

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22 **Abstract:** Community efforts at primary prevention of Family Violence (FV) involve changing  
23 values, structures and norms that support gender inequality. This study examines the attitudes of a  
24 group of highly engaged community leaders and service providers involved in FV primary  
25 prevention in Geraldton, a small city in regional Western Australia. Outcomes of focus group  
26 discussions were mapped against a readiness for change model. Despite considerable involvement  
27 in discussions of FV prevention over time, the readiness level of these engaged community members  
28 for taking leadership roles in the prevention strategy were between pre-planning and preparation  
29 stages, although some individuals understanding of the drivers of FV and readiness for  
30 implementing change was higher. Key areas for further education are the role of gender inequality  
31 as the primary driver of FV, particularly rigid gender roles and men's control of decision making;  
32 and the role of alcohol and drugs as reinforcers but not primary drivers of FV.

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34 **Keywords:** Family violence; intimate partner violence; domestic violence; violence against women;  
35 primary prevention; community attitudes; readiness for change; community development; gender  
36 equity; community education

## 38 1. Introduction

39 Violence against women and family violence (FV) are widespread problems with lasting  
40 negative impacts on mental health and quality of life, and increased risk of serious injury and/or  
41 death [1]. Women experiencing FV are more likely to sustain physical injuries and to engage in health-  
42 compromising activities such as smoking, low physical activity, and excessive alcohol consumption  
43 than women not experiencing FV [2]. In Australia, it is reported that one in six women have  
44 experienced physical or sexual abuse by a former or current partner and FV is the single largest risk

45 factor for death, disability, and injury for women aged 18-44 years, making this a high priority public  
46 health problem, and a strongly gendered problem [3].

47 Australia's *National Plan to Reduce Violence against Women and their Children 2010-2022* (11)  
48 (National Plan) has a strong focus on prevention through addressing community attitudes and social  
49 norms that drive FV. Higher rates of FV occur in regional and remote areas and rural women are  
50 more likely to have difficulty accessing services [4-6]. While there have been efforts to understand  
51 how the drivers of FV are perceived in a regional/rural setting, few studies have been published, with  
52 none from Western Australia (WA)[7,8].

53 This exploratory study focused on understanding attitudes towards and knowledge of FV in a  
54 highly engaged community subpopulation in Geraldton, a regional WA city where a primary  
55 prevention strategy, the Community, Respect & Equality (CRE) Strategic Plan, had been developed  
56 [9] and was at the early stages of implementation. The CRE was developed through community  
57 engagement and consultation and was spearheaded by two organisations with a focus on women's  
58 health, sexual health (including sexual assault), and family violence which were concurrently going  
59 through a process of amalgamation into one organisation. The main focus of the CRE Plan at the time  
60 of data collection was on the CRE Agreement for Businesses and Organisations which aimed to (i)  
61 harness momentum for the businesses and organisation to address the practices, attitudes, norms  
62 and behaviours that underpin violence against women within the workplace; (ii) achieve  
63 commitment to agreed values and codes of behaviour and actions in the long term; and (iii) develop  
64 corporate responsibility to take action, since FV is a key social and health issue impacting on  
65 employees. The first stage of the CRE Agreement was to engage local organisations and workplaces  
66 in educating their staff about FV prevention.

67 Geraldton is a regional centre of 35,000 people in WA with nearly one-quarter of the population  
68 born overseas and around 9.7% of the population identifying as Aboriginal. Family violence in the  
69 Greater Geraldton area is recognised as a significant problem, with the regional Police Family and  
70 Domestic Violence Response Team attending an average of 234 family violence incidents per month  
71 for a total of 2819 incidents in the 2016/2017 financial year [9]. These figures are the second highest in  
72 Western Australia, with only the Kimberley, a remote region of WA, experiencing more violence per  
73 capita. Police data show the rate of assault by a family member in the City of Greater Geraldton in  
74 the period July 2018 – June 2019 was 47% higher than the rate for regional WA, and nearly three times  
75 the state average [10]. It is known that figures for FV under-report the true incidence as an estimated  
76 80% of family violence incidents go unreported to police for a variety of reasons which may include  
77 fear of retaliation from the perpetrator, lack of understanding that what is occurring is family  
78 violence, and/or lack of trust in response services [11].

### 79 1.1. Definition, the drivers of FV and primary prevention

80 This study uses the term FV, the definition used in the CRE Strategic Plan. The term FV refers  
81 not only to violence experienced within an intimate partner relationship, but also within the broader  
82 context of the family, including extended family, kinship, and community networks [12,13]. It is  
83 considered more culturally inclusive, and is the preferred term in Aboriginal communities [12].

84 To date, the majority of research on FV in Australia has focused on responses to violence. In  
85 recent years, tragic occurrences of FV have given this issue a high profile. The resulting confluence  
86 of government focus on the issue - from the creation of the National Plan to the Royal Commission  
87 into FV in Victoria [14,15] - has led to a growing push to understand and work towards the primary  
88 prevention of FV. The organisations Our Watch and Australia's National Research Organisation for  
89 Women's Safety (ANROWS) arose out of the National Plan and identified gender inequality as the  
90 underpinning cause of FV. Subsequently, the *Change the Story* framework was created to understand  
91 and publicise the drivers (causes) of FV and pathways to primary prevention of FV [13]. A relatively  
92 new area of practice and research for FV, primary prevention targets the whole population [4,12-15]  
93 and requires the design and implementation of multi-level interventions. Promising primary  
94 prevention interventions target the gendered drivers of FV through a theory-based, intersectional

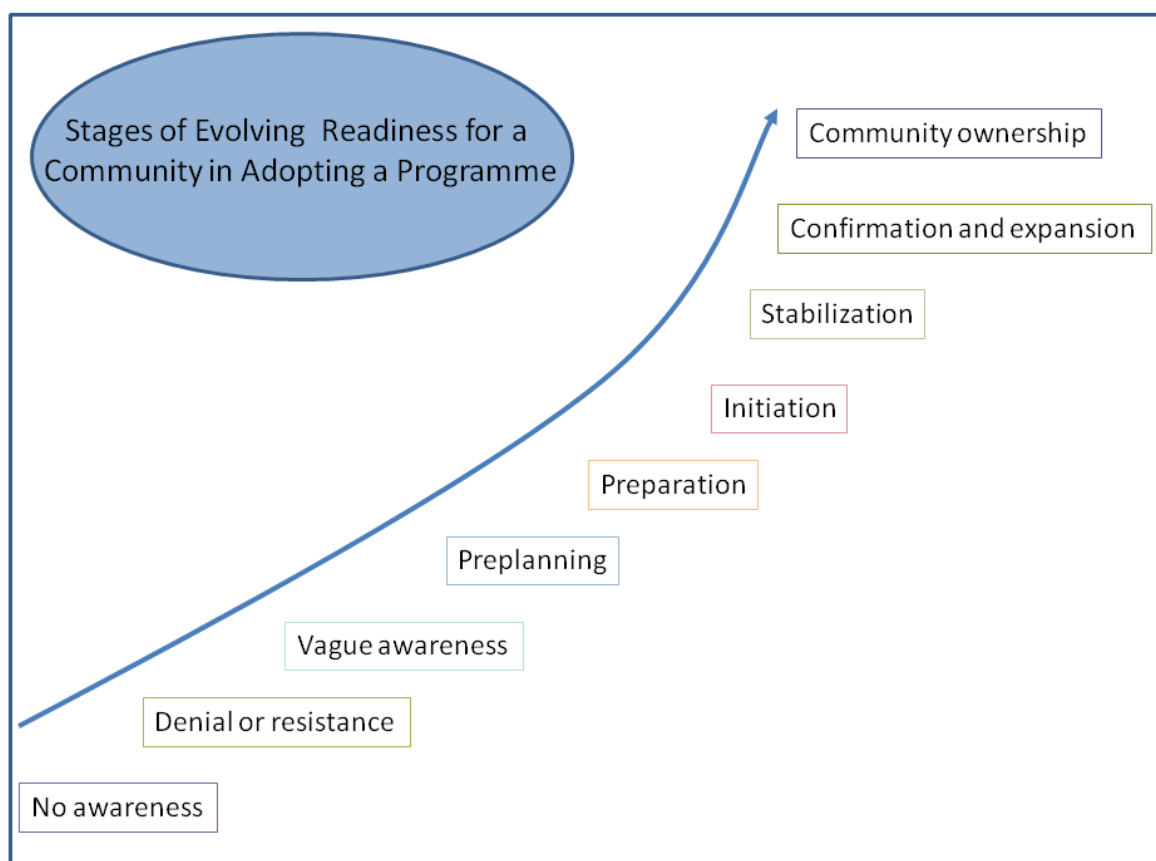
95 understanding of power dynamics, by creating multi-sectoral and multi-level change, and through  
96 engaging the whole community in equality-based activism [16].

97 Consistent with international peer-reviewed research linking higher rates of FV worldwide to  
98 higher levels of gender inequality, *Change the Story* utilises international evidence and identifies four  
99 gendered drivers that create the necessary social context for FV to occur [13,16-18]: 1) the condoning  
100 of violence against women, 2) men's control of decision-making and limits to women's independence  
101 in public and private life, 3) rigid gender roles and stereotyped constructions of masculinity and  
102 femininity, and 4) male peer relations that emphasise aggression and disrespect towards women [13].  
103 In addition to these primary drivers, the *Change the Story* framework identifies factors which reinforce  
104 or exacerbate these drivers: condoning of violence in general; experience of and exposure to violence;  
105 weakening of pro-social behaviour, especially the harmful use of alcohol; socio-economic inequality  
106 and discrimination; and backlash factors that can occur when male status or power is challenged.  
107 These reinforcing factors can all increase levels and severity of FV. In recognition of the history of  
108 violence and colonisation perpetrated against Aboriginal and Torres Strait Islander people, as well  
109 as ongoing oppression, incarceration and disadvantage, a companion resource *Change the Picture* uses  
110 an intersectional framework to understand additional considerations for FV in Aboriginal  
111 communities and the interaction of these factors with the gendered drivers.

## 112 1.2. Community readiness for change

113 Community readiness for change is recognised as an important factor in the success or failure of  
114 population-level interventions, especially interventions aimed at changing deep-seated social norms  
115 and cultural attitudes. If an intervention is not targeted to the readiness level of the community, it is  
116 likely to fail. Moreover, despite good intentions, it may cause resistance and backlash to change,  
117 thereby hindering further prevention efforts [19,20]. This was taken into account in the development  
118 of the CRE Strategic Plan with the phases of the Plan being aligned to the Diffusion of Innovation  
119 Theory in a bid to increase broader community engagement with the core messages of the Plan and  
120 reduce the potential for backlash [9,27].

121 The Community Readiness Model (CRM), developed by the Tri-Ethnic Centre for Prevention  
122 Research in the University of Colorado [21], conceptualises nine stages of community readiness for  
123 change. The CRM grew out of two research theories: (1) Prochaska & Velicer's transtheoretical model,  
124 a theory of individual psychology looking at the stages an individual goes through in behaviour  
125 change [22]; and (2) the social action process of community development that identifies various stages  
126 for collective action [19].



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**Figure 1.** Community Readiness Model from the Tri-Ethnic Centre for Prevention Research in the University of Colorado [21].

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The CRM has been used to assess community readiness for FV prevention in one Australian setting, in regional NSW [8]. However, community assessments of readiness for change to reduce FV have not occurred in WA, a much less populated and remote state than NSW. Given they are essential components of readiness for family violence prevention intervention, this qualitative study explores community attitudes towards, and knowledge of family violence prevention in Geraldton, Western Australia.

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## 2. Methods

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Focus groups with key informants were utilised to assess attitudes and knowledge about FV. Focus groups were chosen as the main data collection method to explore both individual and group attitudes, and how these are expressed or not expressed [23,24]. Discussions around difficult topics such as FV can be affected by social desirability bias, the desire to answer questions so as to be viewed favourably by others. While social desirability bias is likely to be less in individual interviews, this study seeks to understand organisational readiness for change, making it appropriate to study attitudes in a group environment [25]. For some people, discussions about FV and violence against women are more comfortably conducted in gender-specific groups[14,26]. The focus group questions (Appendix 1) focussed on participants' knowledge of the CRE, drivers of FV, the way in which the success of primary prevention of FV could be measured and what role they saw they had in implementing the CRE Action plan in their workplace. Questions about personal experiences of FV were not included due to the sensitivity of these issues and the study's focus on community attitudes that create or prevent family violence-condoning environments.

151 Sampling was purposive in order to access the attitudes and knowledge of community members  
152 and service providers who were already highly engaged in the CRE Strategy. Participants needed to  
153 be engaged in FV prevention or response, be an organisational stakeholder in the CRE, or be a  
154 community leader who had been engaged with the CRE development. Thus, the views are those of a  
155 highly selective subpopulation of the community and the pool of potential participants was small.

156 The focus group meetings were set up in advance. All went through a process of formal and  
157 deliberative consent with the facilitator making clear the purpose of the focus group and that it was  
158 being recorded, setting clear ground rules to ensure only one person spoke at a time, encouraging  
159 discussion so that all participants had the opportunity to speak, and stressing confidentiality and that  
160 there were "no wrong answers".

161 Key organisational stakeholders were invited due to their ability to disseminate information and  
162 shape normative beliefs and behaviour through their leadership positions and social influence. In  
163 social marketing theory, these stakeholders are known as influence centres [27]. According to the  
164 diffusion of innovation theory, understanding where the attitudes of early adopters of a new idea or  
165 behaviours fall along the community readiness scale will allow better understanding of strategies  
166 that are needed to move them into action and thus influence the wider community [19,28]. All invited  
167 participants were professional people aged 30 to 65 years who were involved with the prevention of  
168 family violence through either the CRE Reference Group, the CRE Community Champions or other  
169 anti-violence work such as White Ribbon work.

170 Analysis of responses from the initial focus groups generated the beginnings of a hypothesis that  
171 community attitudes were positive and pro-change, but that knowledge of the causal pathways of  
172 FV necessary for implementing this change were lacking. Following this initial data analysis, other  
173 community members who were highly engaged with FV prevention or response were invited to  
174 attend a focus group. Thematic analysis was undertaken separately for each focus group and then  
175 across all focus groups. First, each focus group was manually transcribed and coded by the primary  
176 researcher. Emerging themes were analysed and member checking was undertaken to ensure the  
177 validity of results. Discussion of the emerging themes occurred among members of the research team  
178 all of whom had different history and insights into the development of the CRE. After the completion  
179 of data collection, all focus group transcripts were re-analysed to triangulate themes that spanned the  
180 data and to identify outliers [29].

181 Ethics approval was obtained from the University of Western Australia prior to study  
182 commencement. A deliberative process of gaining verbal consent from all individuals to tape  
183 recording was obtained prior to the focus group/interview commencement. No incentive to  
184 participation was given beyond light refreshments.

### 185 3. Results

186 Three focus groups were held. Only two people showed up for a fourth focus group so a  
187 structured discussion was undertaken with them and another two individuals interviews were  
188 undertaken with potential participants unable to make the focus groups. Data from these four  
189 additional informants were not included in the formal analysis but themes identified were  
190 concordant with those identified through the focus group analysis.

191 The focus groups consisted of one group of six women, one of five males, and one mixed gender  
192 group (four women and two men). A total of 35 people were invited to participate with an attendance  
193 rate of 48.6% - or 17 people in attendance across the three focus groups (6, 5 and 6 participants,  
194 respectively). The first two focus groups consisted of members of the CRE Reference Group, an  
195 organisational stakeholder advisory group for the CRE Strategic Plan. Participants included  
196 professionals and community leaders aged between 30 and 60 years. As noted above, the sampling  
197 approach using community members and organisational leaders meant they were not representative  
198 of the general population. While all participants were residents of Geraldton, recruitment was not  
199 from the general population and youth were not included. Two of the 17 participants identified as  
200 Aboriginal (one man and one woman), similar to the percentage of Aboriginal people living in  
201 Geraldton. Two of the 17 participants were born overseas, which at around half of the overall

202 percentage born overseas in Geraldton. Lack of time was the single largest factor in low numbers,  
 203 and focus groups 2 and 3 had to be rescheduled twice to improve attendance. The proposed fourth  
 204 focus group was planned as a mixed gender group although only two people turned up on the day.

205 Although not the focus of the discussions, some personal experiences of FV did arise in the focus  
 206 groups without prompting [30]. All participants were given information about helplines should the  
 207 focus groups cause personal distress.

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 209 Four key themes (Table 1) were identified through analysis and data triangulation [29] and are  
 210 elaborated below.

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**Table 1.** Key themes identified.

Theme	Elaboration
Silent Subject	Many participants spoke of FV as being taboo, or a ‘silent subject’ and applauded efforts to ‘change the conversation’
Preventing FV is difficult, intergenerational work	There was widespread acknowledgement of the extensive time and support necessary to prevent FV. At the organisational level, persistence, leadership, follow-up, achieving broad based support, and education about primary prevention were identified as necessary for success. At the community level, challenging the normalisation of FV was seen as a high priority.
Who needs to be in the conversation	Engaging men and including victim/survivors and perpetrators were seen as important elements of the strategy to change the conversation. Education across the lifespan, especially including children, was also seen as essential.
Understanding the role of gender inequality in FV	It was acknowledged that the conversation about FV needs to change but there was less awareness of causal pathways. Many participants named alcohol and drug use as the most common drivers of FV, though this is at odds with the theoretical underpinnings of the National Plan and the CRE, which see alcohol and drugs as reinforcing factors.

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### 214 3.1.A Silent Subject

215 Almost all focus group members agreed that currently there is little prevention of FV in Geraldton, with  
 216 the majority of resources going towards response-focused activities such as the women’s refuge and policing.  
 217 The idea that FV is a “*silent subject*”, as one participant put it, was evident from discomfort around discussion  
 218 of the issue. Another participant commented “*Family violence isn’t a ‘sexy’ subject, ... people just do not want to talk*  
 219 *about it*” (Person 5, FG 1, male). This was exemplified by one participant who suggested that increasing  
 220 comfort around talking about FV could be used to measure the success of the prevention program.

221 “Also, look at how comfortable people are with talking about it. I think now you’ll still find a high percentage of  
 222 people who aren’t comfortable ... but the more education gets out there and the less the shame factor works into it,  
 223 people will be more comfortable and that would be a good indicator that you’re making change.” [Person 4, FG 3,  
 224 female]

225 Participants talked about shame as a key reason for discomfort in talking about FV, both historically and  
 226 continuing into the present. One participant discussed what it was like to grow up in the 70s around family  
 227 violence, and that “*it was very much pushed into you that you don’t talk about it, because no one will respect you*

228 *anymore, no one will understand, you'll be all by yourself . . . .*" [Person 1, FG 3, female]. Unfortunately, this feeling  
229 of shame around the topic was not only historical and was echoed by participants when discussing the present  
230 day; *"shame keeps people at home, shame stops people talking, shame stops you taking your kids to playgroup"* [Person  
231 6, FG 3, female].

232 One participant noted that the silence acts to support FV: *"It's not all about the victim being the one*  
233 *responsible for change, but it's about the perpetrators and the communities that support that by not saying anything*  
234 *about it"* [Person 2, FG 3, female].

### 235 3.2. Preventing FV is Intergenerational Work

236 There was an understanding about the difficulty of overcoming FV and that there needed to be long term  
237 commitment to primary prevention approaches

238 *Change has to start in small spaces, which will make generational changes. There's no quick fixes, but these*  
239 *strategies do need to be put into place so that this generational change can start. But we do need to accept that it*  
240 *won't change overnight and it will be very, very hard work and lots of people need to be working together.* [Person  
241 5, FG 2, male.]

242 While there was recognition that things are *"better than they were 20 years ago"* [Person 5, FG 3, male], all  
243 participants acknowledged that preventing FV is intergenerational work that will take long term, sustained  
244 funding and support. Participants acknowledged that *"we've made massive progress in this space"* [Person 5, FG 1,  
245 female] when compared with one to two generations ago, while also noting how far we have yet to go. Change  
246 is happening, because *"today's young people, . . . how they see the boys at school and how the boys at school see them is*  
247 *vastly different than when we were growing up or even when my daughter was growing up"* [Person 6, FG 3, female],  
248 but change was seen to be slow and hard won.

249 Moving forward, the participants identified the need for broad-based education as essential for success,  
250 along with persistence, leadership, follow-up, and organisational support. Barriers to organisational change  
251 were identified as organisational hierarchy, the fear of a *"tokenistic gesture"* and the need to get the whole  
252 workplace involved, as it is felt that *"there is no point unless everyone in the workplace agrees"* [Person 2, FG 2,  
253 male]. A key barrier to change at the community level was seen to be the normalisation of FV, which was  
254 mentioned several times as a challenge to raising awareness and bringing about change; *"if you're born into it,*  
255 *it's the norm"* [Person 1, FG 2, male].

256 In the men's specific focus group, the attitude that FV is yet another 'issue' was discussed, with responses  
257 ranging from hopeful to exhausted. Participants are aware of the work necessary, but some feel overwhelmed  
258 by the enormity of the task ahead in the face of so many competing 'causes'. This suggests that motivation and  
259 collaboration to take the strain off any single organisation will be necessary for this intergenerational work to  
260 be completed successfully while avoiding the desensitization and fatigue that was discussed in the men's focus  
261 group.

### 262 3.3. Who needs to be in the room?

263 The need to involve victim/survivors and perpetrators in changing the conversation was also a key  
264 theme. The authenticity that comes from lived experience was seen as an important means of driving change.

265 *...the people that have actually experienced this are not in the room. We can throw the theory at it, but to get the*  
266 *answers we need to involve those who have experienced it.* [Person 1, FG 2, male]

267 Several participants commented on the need to involve men in prevention work ("*Actually, it's a man's*  
268 *problem*") [Person 2, FG 1 female,] and one participant suggested that the level of involvement of men could be  
269 a measure of the success of the strategy.

270 *I really think we need that level of engagement with our young men in the town, because right now the victims have*  
271 *really taken ownership of trying to prevent these things, but we also need the perpetrators on the other side.* [Person  
272 1, FG 3, female]

273 There was also a discussion around the need to engage the community with education efforts across the  
274 lifespan, with a specific target on childhood. This focus on early education around family violence prevention  
275 and gender equality work was known to be already occurring in Victoria where the government is  
276 implementing respectful relationships across Victorian schools and early childhood services (Victoria State  
277 Government, 2019), but had not as yet been implemented in WA.

#### 278 3.4. Understanding the role of gender inequality

279 *Change the Story* makes a clear distinction between gendered drivers and reinforcing factors for FV.  
280 Despite their proximity to the CRE which was based upon the *Change the Story* framework, it was clear that  
281 many participants did not understand or acknowledge the distinction and saw the reinforcing factors as causes  
282 of FV.

283 *Drugs and alcohol are the common denominator.* [Person 5, FG 2, male]

284 *I've spent the last two years volunteering with the [local program] ... and some of the stories that our girls have,*  
285 *they're experiencing FV because of drug use, and incidents have been increasing due to reporting, but also severity*  
286 *since meth has hit the street. That has definitely had a devastating effect."* [Person 1, FG 3, female]

287 *Lots of people want to be good, but there's key factors like can't find a job, stuck in a rut, stuck on Centrelink, stuck*  
288 *in influences around the neighbourhood, etc.* [Person 3, FG 2, male]

289 This was a recurring theme in every focus group and discussion. When asked what causes or drives FV,  
290 almost all participants, barring those directly involved in the creation of the CRE prevention strategy, began to  
291 discuss what the *Change the Story* framework describes as reinforcing factors, that is, factors that are not causal  
292 but that are often co-occurring with FV or that, when present, increase the severity or frequency of FV [12,13].  
293 The concept of gender inequality as a driver and these other factors as reinforcing rather than causal is a key  
294 aspect of evidence-based implementation of FV primary prevention initiatives. However, gender inequality as  
295 causal was understood poorly or not at all, even in this highly engaged subpopulation [17,31]. In the focus  
296 groups, alcohol and drugs were the most commonly named "cause" of FV followed by unemployment,  
297 general poverty, lack of housing, stress, mental illness, structural oppression, and geographic isolation. This



298 focus on more proximal and visible contributors to a problem may also reflect that gender inequality is  
299 pervasive and, although it is a strong determinant, it is less evident than other causes due to its omnipresence.

300 Of the four primary drivers of FV, focus group participants recognised as problematic the condoning of  
301 violence against women and male peer relations that emphasise aggression and disrespect towards women.

302 *I also think there's an emerging conversation around how young men and communities treat women or people*  
303 *experiencing family violence. [Person 2, FG 3, female]*

304 *I think the other thing organisations can do is model behaviours at work. I know generally organisations don't hit*  
305 *women, but in terms of respect in the workplace, like what sort of language you'll tolerate and what sort of jokes*  
306 *you'll tolerate. Those sorts of things... [Person 5, FG 3, male]*

307 Participants showed an emerging understanding of the impact of men's control of decision-making and  
308 limits to women's independence in public and private life, and rigid gender roles and stereotyped  
309 constructions of masculinity and femininity.

310 *I think it's also part of being a regional area, those old traditional sort of values are, I don't want to say stronger, but*  
311 *more prevalent. I know in my upbringing, there's no FV whatsoever, but I look to my father instinctively as the*  
312 *leader of the house. He's the one we follow, regardless of his example, that's who we follow. And then being in a*  
313 *regional area I feel we have that sort of stronger tie to these values. [Person 4, FG 3, female]*

314 Recognition of traditional gender roles in the context of FV gives hope that the idea is taking root. But to  
315 gain traction in the community and abide by best practice, key stakeholders need to become comfortable  
316 explicitly discussing the causal association of gender inequality with FV [17,31,32].

317 Also hopeful was the recognition of power and control as a perceived factor in FV.

318 *It's a control sort of thing. I wonder what it is that makes people crave that kind of control over their partner, maybe*  
319 *it comes from a chaotic sort of life, where the one thing I can control is my power over you. [person 2, FG 2, male]*

320 One person noted the early and very distressing impact of violence on Aboriginal women.

321 *The 13 year old Aboriginal girl is the lowest person in any community, you don't get any worse than being a 13*  
322 *year old Aboriginal girl, it's horrendous for them. [Person 6, FG 3, female]*

323 Another participant noted the impact of colonisation on the unequal burden of FV in Aboriginal communities.

324 *It's the history of this country, of Australia as a whole. It started violently and it still seeps through. There's*  
325 *trauma that's unaddressed, both with Aboriginal people and non-Aboriginal people, and that keeps replaying and*  
326 *coming up each time. [Person 5, FG 1, female]*

327 This emphasises the importance discussed above of understanding the intersection of the ongoing impact of  
328 colonisation on Aboriginal people with the gendered drivers described in *Change the Story*.

#### 329 **4. Discussion**

330 The Community Readiness Model aims to assess how ready a community is for change to occur;  
331 this group of highly engaged participants provides insight into overall community readiness. This is

332 because the readiness for change in this group of early adopters will necessarily be higher than the  
333 overall community due to their previous engagement and thus their views can inform prevention  
334 efforts at all levels of the community. Focus group participants who were further from the locus of  
335 planning around prevention efforts tended to align more closely with the lower ends of community  
336 readiness. Participants acknowledged FV as a serious problem and common in the community, but  
337 in terms of conscious change, only a few had comprehensive knowledge of prevention theory and  
338 efforts to address it [19,21]. In these early stages, leaders and community members believe that FV is  
339 an issue for the community, but there is no immediate intent to act and the decisional balance is  
340 tipped towards the negatives. This tilted decisional balance is seen in the plethora of perceived  
341 barriers to implementation mentioned in the focus groups, such as organisations being too small /too  
342 big, having too much hierarchy, an inability to make policy changes, not enough time, external  
343 management, difficulties in understanding the prevention efforts, worries about backlash, macho  
344 workplace values and a lack of workplace buy-in. Of note, Kelly and colleagues have stated that  
345 identifying barriers is an important stage in that it indicates thinking about the need to raise  
346 awareness and develop concrete ideas to address the problem [19].

347 Certain key organisational stakeholders were more progressed, at or beyond the planning phase,  
348 recognising a strong impetus for change but impeded by limited resources and without detailed and  
349 focussed plans or efforts to address FV. Participants understood the difficulty of the task and many  
350 of the specific challenges. They also had important suggestions around strategy implementation and  
351 evaluation, including increasing the participation of men, reducing silence and shame about the  
352 subject of FV and bringing the experiences of victim/survivors and perpetrators into the conversation.

353 Overall, community attitudes in this subpopulation are positive and pro-change but knowledge  
354 of causal pathways of FV is lacking. While all participants agreed that FV is a problem in the  
355 community, many do not see gender inequality as the main driver of FV. Participants often had  
356 trouble understanding what a community that prevents FV would look like due to a lack of  
357 knowledge about what primary prevention entails. Participants were clear about ‘changing the  
358 conversation’ as a metaphor for preventing FV, and they had suggestions about who should be  
359 involved, what ‘the conversation’ should include and how prevention efforts could be evaluated.  
360 However the conceptual link between increasing gender equality and preventing FV is not well  
361 understood, possibly due to the CRE’s lack of focus on this driver of FV. Continued education at all  
362 levels of the community is necessary to help service providers and leaders conceptualise what  
363 prevention would look like, to engage community members in a conversation that takes FV beyond  
364 the simplistic victim/perpetrator dichotomy and to change the story for regional women.

365 The most common misunderstanding around the primary cause of FV revolves around alcohol  
366 and drugs. The main argument against alcohol and drug use as a primary cause of FV is that it cannot  
367 explain the highly gendered patterns of violence perpetration and victimisation. Identifying alcohol  
368 and drug use as a primary cause of FV can also work to excuse violence, thus reinforcing the culture  
369 which condones it.

370 Rates of harm from alcohol are considerably higher in rural than metropolitan areas with rural  
371 residents more likely to engage in alcohol consumption that exceeds thresholds for short-term harm  
372 and long-term harm [33]. With both high rates of FV and high rates of alcohol misuse it is not  
373 surprising there is considerable overlap. Unfortunately, the misunderstanding that alcohol and drugs  
374 “cause” FV has proven to be difficult to change. One study found that the percentage of people  
375 believing that alcohol consumption is the single largest predictor of FV actually increased following  
376 training that did not advocate this view [34]. This may be due to the phenomenon described by  
377 cognitive science, that when facts are presented in a manner than is incongruent with a person’s  
378 values, the facts will be rejected, not the values framework within which the person is functioning  
379 [35]. This model recognises that communication is not a purely rational endeavour; rather it theorises  
380 that the frameworks of values and norms that each individual functions within have a large impact  
381 on their understanding and acceptance of facts. For someone to accept new facts, they must be  
382 presented in a way that is not incongruent with their values systems [36,37]. This points to a key  
383 challenge of a primary prevention strategy that aims to change a deeply ingrained value system. Only

384 by understanding resistance to change can we determine how best to engage the population and  
385 refocus the conversation on primary prevention.

386 Another barrier to seeing gender inequality as a primary cause of FV may be that in the response-  
387 focused world of FV services. Providers are engaging with reinforcing (exacerbating) factors such as  
388 alcohol/ drug use and mental health issues on a daily basis, while prevention remains abstract and  
389 not achievable in the foreseeable future. In the focus groups, gender inequality was rarely broached  
390 directly. The topics of men's control of decision-making and limits to women's independence in  
391 public and private life, rigid gender roles and stereotyped constructions of masculinity and  
392 femininity were barely touched on. This shows there is considerable work to do in Geraldton and  
393 much to learn from approaches being undertaken elsewhere. There is increasing attention on the role  
394 of men leading work in violence against women, promoting gender equality and expanded roles for  
395 fathers [16,38,39]. Having men as role models in leading change against paternalism and challenging  
396 male privilege creates a particularly powerful alliance in achieving change but also has considerable  
397 challenges [40]. However, it is worth noting that a Men Against Violence initiative was implemented  
398 in Geraldton within a few months of the focus groups being held and received considerable support  
399 from key stakeholders.

400 To change the current status and achieve functional education for the whole population,  
401 engagement with prevention of FV needs to increase at all levels of the community, from the highly  
402 supportive and well-informed service provider to community members who haven't yet begun to  
403 think about this issue. The CRE Strategy document outlines a clear plan of actions needed for primary  
404 prevention, including addressing gender inequality, and many individuals who participated in this  
405 study show willingness and readiness to continue the challenging work of examining and re-  
406 evaluating their core values.

407 Participants understood that achieving change was likely to be intergenerational in terms of  
408 being slow and needing to be sustained. The participants also understood that children who are  
409 exposed to violence are more likely to see this as a norm, but there was less explicit acknowledgement  
410 of the transmission of sexist attitudes from father to son when sons hear the verbal abuse of their  
411 fathers. Thus, the work is also intergenerational because it needs to occur across generations because  
412 the problem is deeply rooted in modelled behaviour and sexism transmitted in the family.

413 Given that this group of community leaders are at varying stages in their individual readiness,  
414 which is then reflected in their perception of community readiness, we recommend that gender  
415 inequality be explicitly discussed as a causal factor in FV education programs. This must include  
416 men's control of decision-making and limits to women's independence in public and private life,  
417 rigid gender roles and stereotyped constructions of masculinity and femininity. Without these  
418 elements, any education risks reinforcing the very ideas it wishes to correct [34]. However, these  
419 discussions must be carefully framed to focus on the potential positive effects of gender equality for  
420 men as well as for women. This approach, that will free people from conformity to rigid gender roles  
421 and gender stereotypes, may help to avoid increasing the well-documented backlash that can arise  
422 from poorly framed discussion [36,37]. There is evidence that an organisational intervention that  
423 explicitly focusses on changing gender-bias habits can be effective in increasing the consciousness  
424 around gender bias and taking actions to promote gender equity [41] and such an approach could  
425 potentially complement the activities of the CRE.

426 We recommend expanded efforts at community education and that it must use a variety of  
427 different means to engage with people across diverse population groups. This community education  
428 must occur at multiple levels, and be interactive and ongoing to combat knowledge loss over time. It  
429 must be staged, as in the CRE Plan, to reduce backlash (as much as practicable). Discussing gender  
430 inequality is sometimes avoided early on in prevention strategies to avoid putting people 'off side'  
431 and thus increasing backlash; however this risks slowing the rate of change and can reinforce  
432 misconceptions about causal pathways. This study shows the risk in avoiding discussions of causal  
433 pathways and recommends targeting education efforts at both the individual's and the community's  
434 readiness for change, through multi-level efforts across the community.

435 There are several limitations of this study, particularly related to the diversity of participants  
436 and small number of focus groups and individuals involved. Focus groups can be useful for enabling  
437 a rich discussion as individuals are catalysed by the comments of others or expand or disagree with  
438 comments made by others. Focus groups can be constrained by social desirability bias or when  
439 dominant voices limit the willingness of others to participate. While some may criticise the model  
440 that emphasises gender inequality as the basis for family violence, the Australian Government has  
441 accepted that is not possible to end violence against women and their children without addressing  
442 the systemic inequalities of power between men and women, and the narrow and stereotypical  
443 gender roles that are part of these inequalities [13]. Despite the narrow criteria for selecting the  
444 participants, and that they are not representative of the wider population of Geraldton, it is likely  
445 that the themes that emerged would be likely to be replicated in other populations who are early in  
446 the process of implementing primary prevention initiatives in FV.

## 447 5. Conclusions

448 There was considerable interest in the prevention of family violence in this regional city setting  
449 which experiences high rates of FV. It was surprising that given strenuous efforts to engage the  
450 community and the participants in this study around FV prevention, that greater understanding of  
451 the drivers of FV and readiness to change were not apparent among this highly connected group of  
452 community leaders. What was missing was a good understanding of gender inequality as the key  
453 underpinning driver of FV. This suggests that more intensive education about the drivers of FV is  
454 needed. Public education must focus on dispelling misunderstanding of reinforcing factors being the  
455 cause of FV.

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463 of the findings; M.P wrote the paper with significant input and shaping from H.G, D.W., M.R. and S.T.

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467

468 **Appendix A: Focus Group Questions**

- 469 1. What is your current knowledge of the CRE Strategic Action Plan?
- 470 a. What do you see as the goal of the CRE Plan?
- 471 2. How do you think Geraldton is doing at preventing family violence?
- 472 a. In your opinion, what drives family violence?
- 473 3. What do you think would be measures by which we would know the drivers of family violence are
- 474 changing?
- 475 a. How might workplaces and researchers collaborate to gather this data?
- 476 4. What are any barriers/challenges that you see to implementing the CRE Action Plan in your workplace?
- 477 a. Beyond what is dictated by the CRE Plan, how might your workplace act to decrease the drivers of
- 478 family violence and incidence of family violence in Geraldton?

479  
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